# A New Automated Redistricting Simulator Using Markov Chain Monte Carlo

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Joint work with Benjamin Fifield, Michael Higgins, and Alexander Tarr

#### Motivation

- Redistricting as a central element of representative democracy
- Redistricting may affect:
  - Representation (Gelman and King 1994, McCarty et. al 2009)
  - Turnout (Gay 2001, Baretto 2004)
  - Incumbency advantage (Abramowitz et. al 2006)
- Substantive researchers simulate redistricting plans to:
  - detect gerrymandering
  - assess impact of constraints (e.g., population, compactness, race)
- Many optimization methods but surprisingly few simulation methods
- Standard algorithm has no theoretical justification
- Need a simulation method that:
  - samples uniformly from the true underlying distribution
  - incorporates common constraints
  - scales to larger redistricting problems

#### Overview of the Talk

- Explain the difficulties of simulating redistricting plans
- Propose new Markov chain Monte Carlo algorithms
- Validate the algorithms on a small-scale data example
- Present empirical analyses for New Hampshire and Mississippi

## Characterizing the Distribution of Valid Redistricting Plans

- Scholars want to characterize the distribution of redistricting plans under various constraints
- Valid redistricting plans must have:
  - geographically contiguous districts
  - districts with equal population
- Other constraints of interest: compactness, community boundary, etc.
- Naive Approach 1: Enumeration
  - Can't enumerate all plans (too many)
  - Enumerating only valid plans is not trivial
- Naive Approach 2: Random assignment
  - Too few plans will have equal population
  - Too few plans will be contiguous

#### The Standard Simulation Algorithm

- Random seed-and-grow algorithm (Cirincione et. al 2000, Altman & McDonald 2011, Chen & Rodden 2013):
  - Randomly choose a precinct as a "seed" for each district
  - Identify precincts adjacent to each seed
  - 3 Randomly select adjacent precinct to merge with the seed
  - Repeat steps 2 & 3 until all precincts are assigned
  - Swap precincts around borders to achieve population parity
- Modify Step 3 to incorporate compactness
- No theoretical properties known
- The resulting sample may not be representative of the population
- Leads to biased inference

#### The Proposed Automated Redistricting Simulator

 Independent sampling is difficult

 Markov chain Monte Carlo algorithm

 Can sample uniformly from the target distribution

 Start with a valid plan and then swap precincts in a certain way

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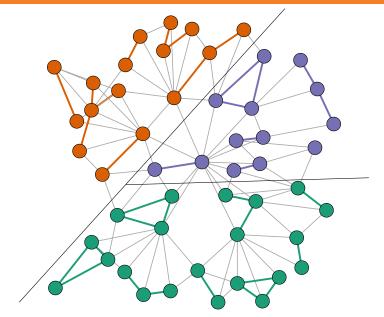
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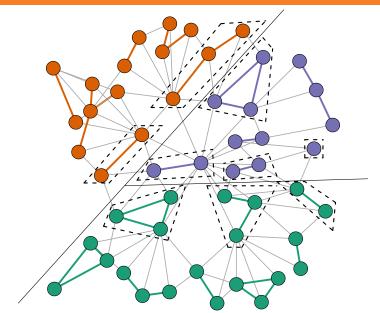
## Redistricting as a **Graph-Cut** Problem



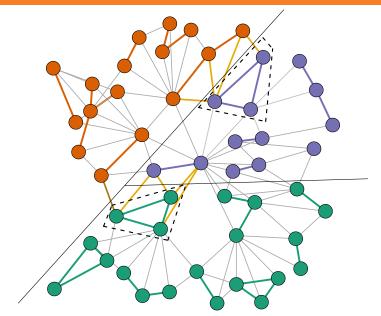
# Step 1: Independently "Turn On" Each Edge with Prob. q



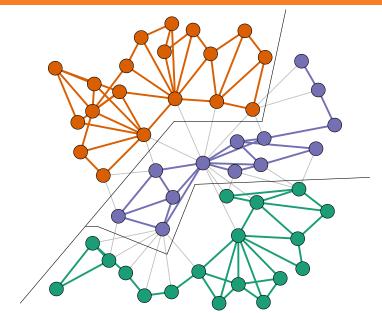
## Step 2: Gather Connected Components on Boundaries



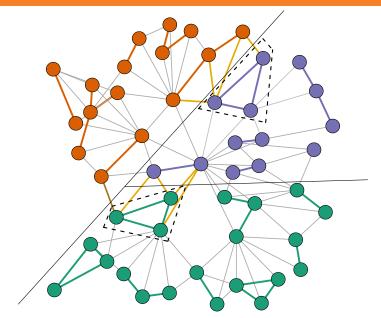
# Step 3: Select Subsets of Components and Propose Swaps



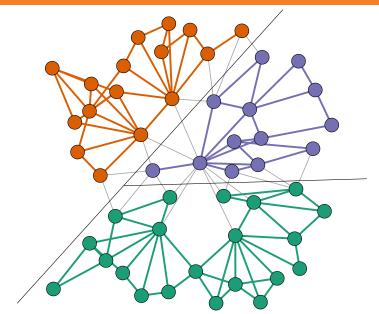
## Step 4: Accept or Reject the Proposal



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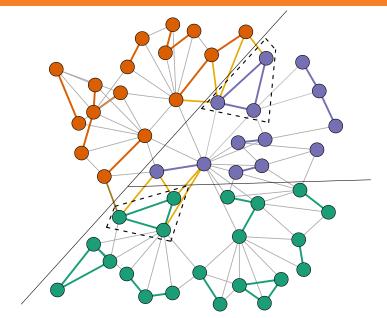
## The Theoretical Property of the Algorithm

- We prove that the algorithm samples *uniformly* from the population of all valid redistricting plans
- An extension of the Swendsen-Wang algorithm (Barbu & Zhu, 2005)
- Metropolis-Hastings move from plan  $\mathbf{v} \to \mathbf{v}^*$  with acceptance prob.

$$\alpha(\mathbf{v} \rightarrow \mathbf{v}^*) = \min \left(1, (1-q)^{|B(C^*,\mathbf{v})|-|B(C^*,\mathbf{v}^*)|}\right)$$

•  $|B(C^*, \mathbf{v})|$ : # of edges between connected component  $C' \in C^*$  and its assigned district in redistricting plan  $\mathbf{v} \leadsto \mathsf{Easy}$  to calculate

## The Theoretical Property of the Algorithm



#### Incorporating a Population Constraint

• Want to sample plans where

$$\left| \frac{p_k}{\bar{p}} - 1 \right| \le \epsilon$$

where  $p_k$  is population of district k,  $\bar{p}$  is average district population,  $\epsilon$  is strength of constraint

- Strategy 1: Only propose "valid" swaps → slow mixing
- Strategy 2: Oversample certain plans and then reweight
  - lacktriangle Sample from target distribution f rather than the uniform distribution:

$$f(\mathbf{v}) \propto g(\mathbf{v}) = \exp \left(-\beta \sum_{V_k \in \mathbf{v}} \psi(V_k)\right)$$

where  $\beta \geq 0$  and  $\psi(V_k)$  is deviation from parity for district  $V_k$ 

Acceptance probability is still easy to calculate,

$$lpha(\mathbf{v} 
ightarrow \mathbf{v}^*) = \min \left(1, \ rac{g(\mathbf{v}^*)}{g(\mathbf{v})} \cdot (1-q)^{|B(C^*,\mathbf{v})|-|B(C^*,\mathbf{v}^*)|}
ight)$$

3 Discard invalid plans and reweight the rest by  $1/g(\mathbf{v})$ 

#### Additional Constraints

Compactness (Fryer and Holden 2011):

$$\psi(V_k) \propto \sum_{i,j \in V_k, i < j} p_i p_j d_{ij}^2$$

where  $d_{ij}$  is the distance between precincts i, j

Similarity to the adapted plan:

$$\psi(V_k) = \left| \frac{r_k}{r_k^*} - 1 \right|$$

where  $r_k$   $(r_k^*)$  is the # of precincts in  $V_k$   $(V_k$  of the adapted plan)

• Any criteria where constraint can be evaluated at each district

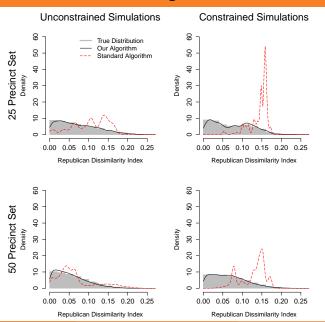
#### Improving the Mixing of the Algorithm

- Single iteration of the proposed algorithm runs very quickly
- But, like any MCMC algorithm, convergence may take a long time
- Swapping multiple connected components
  - more effective than increasing q
  - but still leads to low acceptance ratio
- Simulated tempering (Geyer and Thompson, 1995)
  - ullet Lower and raise the "temperature" parameter eta as part of MCMC
  - Explores low temperature space before visiting high temperature space
- Parallel tempering (Geyer 1991)
  - Run multiple chains of the algorithm with different temperatures
  - Use the Metropolis criterion to swap temperatures with adjacent chains

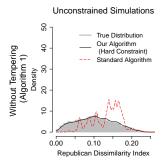
## A Small-Scale Validation Study

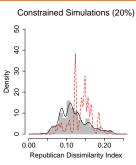
- Evaluate algorithms when all valid plans can be enumerated
- # of precincts: 25 and 50
- # of districts: 2 and 3 for the 25 set, and 2 for the 50 set
- With and without a "hard" population constraint of 20% within parity
- Also, consider simulated and parallel tempering
- Comparison with the "random seed-and-grow" algorithm via the BARD package (Altman & McDonald 2011)
- 10,000 draws for each algorithm

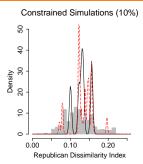
#### Our Algorithm vs. Standard Algorithm

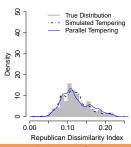


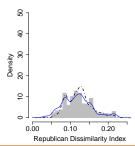
## Simulated and Parallel Tempering







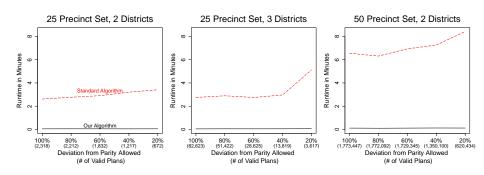




With Tempering (Algorithms 2 & 3)

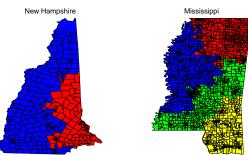
#### Runtime Comparison

 Run each algorithm for 10,000 simulations under different population constraints

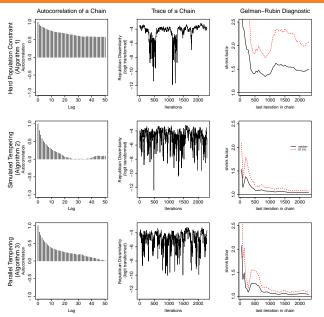


## An Empirical Study

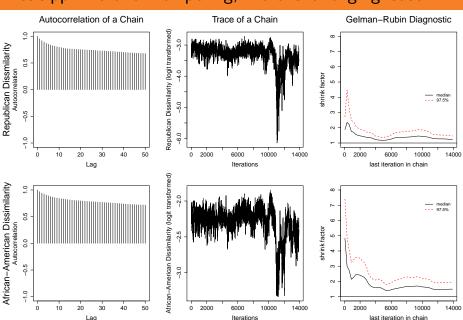
- Apply algorithm to state election data:
  - New Hampshire: 2 congressional districts, 327 precincts
  - 2 Mississippi: 4 congressional districts, 1,969 precincts
- Convergence diagnostics:
  - Autocorrelation
  - 2 Trace plot
  - Gelman-Rubin multiple chain diagnostic



## New Hampshire: Simulated and Parallel Tempering Works



# Missisippi: Parallel Tempering, More Challenging Case



(Princeton)

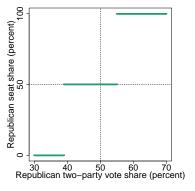
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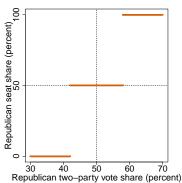
## Redistricting Plans that are Similar to the Adapted Plan

- Question: How does the partisan bias of the adapted plan compare with that of similar plans?
- Two measures:
  - Number of Republican winners under each plan
  - Partisan bias (Gelman & King, 1994): Deviation from partisan symmetry under each plan

#### **Evaluating Partisan Bias**

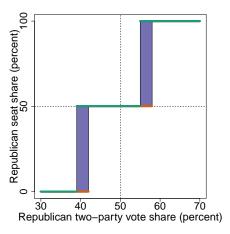
• Empirical and Symmetric Seats-Votes Curves



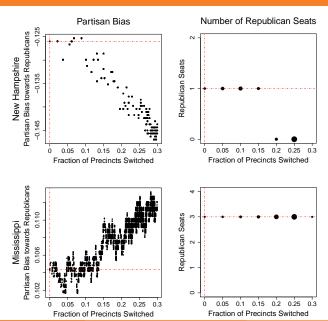


#### **Evaluating Partisan Bias**

• Absolute Deviation from Partisan Symmetry



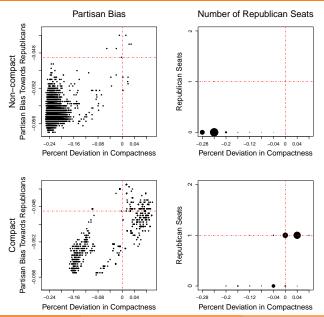
#### Partisan Implications of "Local Exploration"



#### Assessing the Partisan Effects of Compactness

- Question: How does a compactness standard limit partisan manipulation of redistricting?
- Two measures:
  - Number of Republican winners under each plan
  - ② Deviation from partisan symmetry under each plan
- Two simulations (10 chains, 50,000 iterations each):
  - Compare without compactness constraint to with compactness constraint with simulated tempering
  - When simulated tempering, inverse reweighting for uniform sampling

#### Compactness and Partisanship: New Hampshire



#### Concluding Remarks

- Scholars use simulations to characterize the distribution of redistricting plans
- Many optimization algorithms but very few simulation methods
- No theoretical guarantee for most common algorithms
- We propose a new MCMC algorithm that has:
  - good theoretical properties
  - superior speed
  - better performance in validation and empirical studies
- Future research:
  - Continue to improve the algorithm for large-scale redistricting problems
  - Derive methods for inference to uncover factors driving redistricting

#### References

• Paper: available at http://imai.princeton.edu/research/redist.html

R package: available at <a href="https://github.com/redistricting/redist">https://github.com/redistricting/redist</a>

Comments and suggestions: send them to kimai@princeton.edu